

INTERGOVERNMENTAL ELEMENT – DATA AND ANALYSIS

I. Introduction

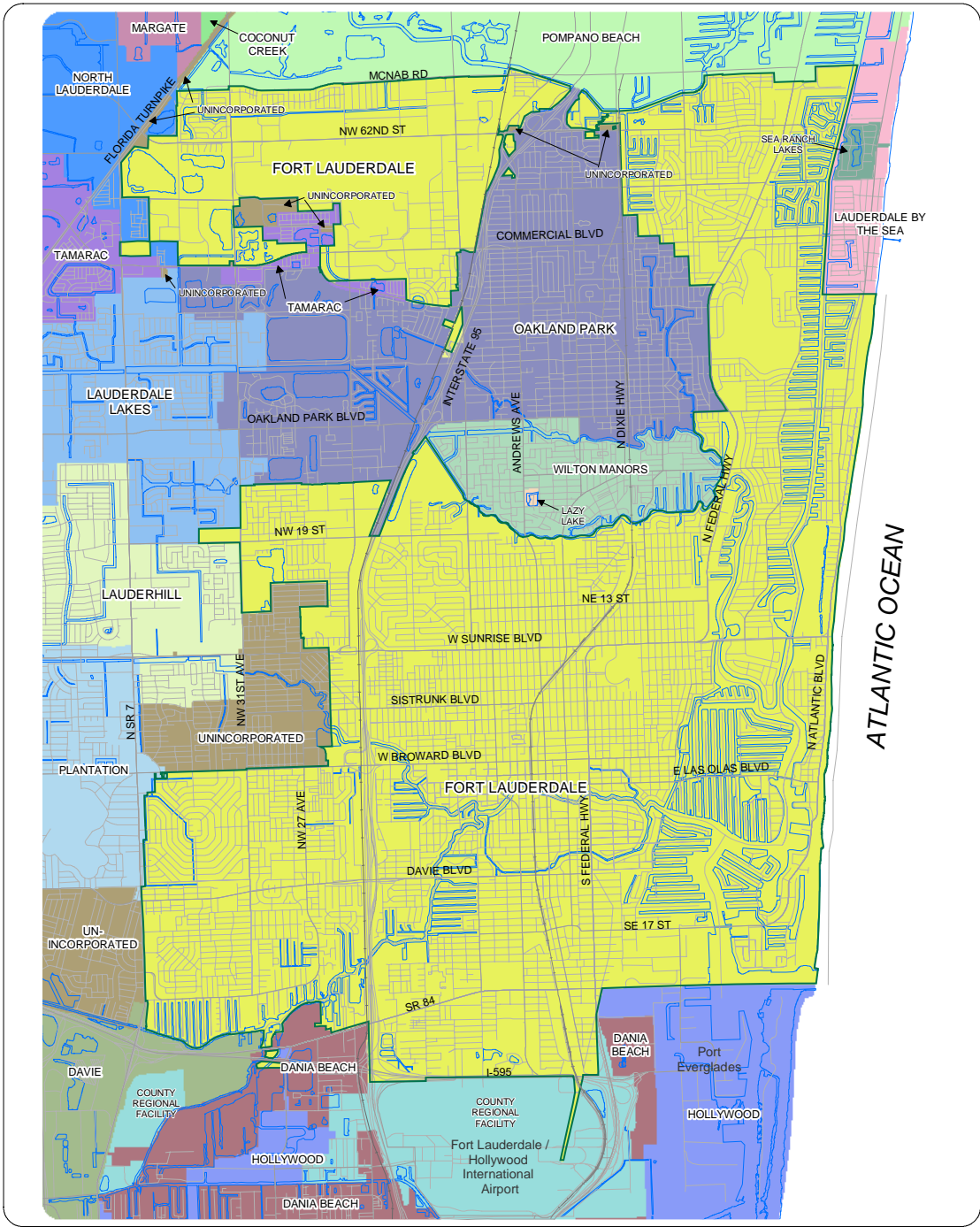
The Intergovernmental Element identifies and analyzes coordination mechanisms between the City of Fort Lauderdale and other government entities. In addition, the element seeks to identify and resolve incompatible goals, objectives and policies. Lastly, the element determines the need for and quality of existing coordination mechanisms as well as examines the potential for creating additional mechanisms.

The scope of the Intergovernmental Element encompasses adjacent municipalities, Broward County, the Broward County School Board, other units of governments providing service to or receiving service from the City, independent special districts, regional agencies and State agencies.

II. Existing Conditions

The City of Fort Lauderdale is a charter municipality located in Broward County. There are nine municipalities, plus portions of unincorporated Broward County, adjacent to the jurisdictional boundaries of Fort Lauderdale. The nine municipalities are Lauderdale by-the-Sea, Pompano Beach, Oakland Park, Wilton Manors, Lauderdale Lakes, Plantation, Tamarac, Dania, and Hollywood. There are no counties adjacent to Fort Lauderdale. Map 1 illustrates the municipalities adjacent to Fort Lauderdale.

The City of Fort Lauderdale interacts with numerous governmental entities to deliver municipal services and manage development. Table 1 presents these entities with a description of the existing coordination mechanism, the subject and nature of the relationship and the City of Fort Lauderdale office charged with coordination.



FORT LAUDERDALE & ADJACENT MUNICIPALITIES

MAP 1

DATA SOURCE: BROWARD COUNTY PLANNING SERVICES DIVISION JULY, 2006
 MAP SOURCE: CITY OF FORT LAUDERDALE PLANNING & ZONING DEPARTMENT- JULY, 2006



TABLE 1 EXISTING INTERGOVERNMENTAL COORDINATION MECHANISMS - 2007				
Government Entity	Existing Coordination Mechanism	Subject of Relationship	Office w/Primary Responsibility	Nature of Relationship
ADJACENT GOVERNMENTS				
	Large User Agreements (Interlocal Agreements)	Potable Water and Sanitary Sewer	Public Works	Contractual
	Oakland Park Admin. Services	Radio System	Administrative Services	Communicate as Needed
	City of Lauderdale Forfeiture Services	Professional Services	City Attorney	Communicate as Needed
	City of Wilton Manors Police Dispatch Center	Police Dispatch	Police	Communicate as Needed
	City of Wilton Manors Fire Rescue Comm.	Fire Communications	Fire-Rescue Building	Communicate as Needed
	City of Pompano 800 MHZ/Public Safety Comm. Systems Communication	Radio System	Administrative Services	Communicate as Needed
BROWARD COUNTY				
	Broward County Planning Council	Comp. Plan, County Land Use Plan, Traffic ways Plan	Planning and Zoning	Communicate as Needed
	Broward County DRC	Land Use (Platting)	Planning and Zoning	Communicate as Needed
	Broward County MPO	Transportation	City Commission	Formal Appointed Members
	MPO Technical Coordination Committee	Transportation	Engineering	Formal Appointed Members
	Citizen Involvement Round table	Transportation	None	Appointed Mem. From Public
	Large User Agreements (Interlocal Agreements)	Potable Water and Sanitary Sewer	Public Works	Contractual
	Emergency Coordinating Committee	Emergency Management	Police	Formal management
	Broward County Ad Hoc Affordable Housing Task Force	Affordable Housing	Planning and Zoning	Communicate as Needed
	Mass Transit/Use of Van	Transportation	Economic Development	Communicate as Needed
	Riverwalk Area 5	Maintenance	Public Works	Communicate as Needed
	MSBU (EMS)	EMS	FRB - Fire Rescue Building	Communicate as Needed
	Local Option Gas Tax	Tax Revenue	Finance	Communicate as Needed
	Library Reading Center Galt Ocean Mile	Library Services	City Manager	Communicate as Needed

TABLE 1 INTERGOVERNMENTAL COORDINATION MECHANISMS - 2007

Government Entity	Existing Coordination Mechanism	Subject of Relationship	Office w/ Primary Responsibility	Nature of Relationship
BROWARD COUNTY (CONTINUED)	Port Everglades Transition/ City of Hollywood/ City of Dania	Other	City Manager	Communicate as Needed
	Solid Waste Disposal	Solid Waste	Public Works	Communicate as Needed
	Household Hazardous Waste	Hazardous Waste	Public Works	Communicate as Needed
	Material Recovery Facility	Waste	Public Works	Communicate as Needed
	Recycling/ Tipping Fee Surcharge	Recycling	Public Works	Communicate as Needed
	911/ Cooperative Dispatch Center	EMS Services	FRB - Fire Rescue Building	Communicate as Needed
	Broward County Cities/ Sheriff's Department (BSO)	Intergovernmental Services	Police	Communicate as Needed
	Broward League of Cities	Identify and Resolve Issues Affecting Municipal Governments	City Commission	Board Rep.
	School Board Cooperative Use Agreements (Interlocal Agreement)	Park Land and Facilities	Parks and Recreation	Contractual
	Interlocal Agreement for Public School Facility Planning	Coordination of density increases and schools	Planning and Zoning	Contractual
	Broward County Metropolitan Planning Organization (MPO)	Transportation	City Comm.	Formal App. Member
	MPO Technical Coordinating Committee	Transportation	Engineering	Formal App. Member
	Broward County Planners Technical Committee	Planning	Planning and Zoning	Communicate as Needed
REGIONAL AGENCIES				
South Florida Regional Planning Council	Development of Regional Impact (DRI) Process	DRI	Planning and Zoning	Procedural
	Planning Council Board	Regional Planning	City Commission	Formal App. Member
	Conflict Mediation Process	Interlocal Conflict Mediation	City Attorney	Informal
	Workgroups, Task Forces, Joint Meetings	Various Issues on a Regional Basis	Planning and Zoning and other interested Offices	Informal
	Broward County Planners Technical Committee	Planning	Planning and Zoning	Formal Appointed Member
South Florida Water Management District	Direct Contact with Staff	Permitting	Planning and Zoning and Building Services	Procedural
South Florida Regional Transportation Authority	Direct Contact with Staff	Mass Transit	Planning and Zoning	Communicate as Needed

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Government Entity	Existing Coordination Mechanism	Subject of Relationship	Office w/Primary Responsibility	Nature of Relationship
STATE AGENCIES				
Florida Department of Community Affairs	Direct Contact with Staff	Comprehensive Plan	Planning and Zoning	Procedural
	Direct Contact with Staff	Grant Construction	Planning and Zoning and Building Services	Procedural
Florida Department of Environmental Protection	Direct Contact with Staff	Permitting	Planning and Zoning and Building Services	Procedural
	Direct Contact with Staff	Grants	Parks and Recreation	Procedural
Florida Department of Health & Rehabilitative Services	Broward County Public Health Department	Permitting	Planning and Zoning and Building Services	Procedural
Florida Department of State, Division of Historic Resources	Direct Contact with Staff	Historic Preservation	Planning and Zoning	Procedural
Florida Department of Transportation	Direct Contact with Staff	Transportation	Public Works	Procedural
INDEPENDENT SPECIAL DISTRICTS				
Broward County Beach Management Program	Direct Contact with Staff	Sea Turtle Conservation Program	Parks & Recreation	Communicate as Needed
Broward County Soil and Water Conservation District	Direct Contact with Staff	Beach Revegetation	Public Works and Parks & Recreation	Communicate as Needed
Downtown Development Authority	Direct Contact with Staff	Downtown Development And Redevelopment	City Commission and Planning and Zoning	Communicate as Needed
	Downtown Transit System/Trolley	Transportation	City Manager and Planning and Zoning	Communicate as Needed
Fort Lauderdale Housing Authority	Direct Contact with Staff	Housing	Housing and Community Development	Communicate as Needed
Port Everglades Authority	Fort Lauderdale DRC	Land Use	Planning and Zoning	Communicate as Needed
Performing Arts Center Authority	Direct Contact with Staff	Performing Arts Center	City Manager	Communicate as Needed

TABLE 1 EXISTING INTERGOVERNMENTAL COORDINATION MECHANISMS - 2007				
Government Entity	Existing Coordination Mechanism	Subject of Relationship	Office w/Primary Responsibility	Nature of Relationship
FPL	Broward County Utilities Coordination Comm.	Utilities Location	Public Works	No Formal Members
	Direct Contact with Staff	Utilities Location	Public Works and Planning and Zoning and Building Services	Procedural
People's Gas Company	Broward County Utilities Coordination Comm.	Utilities Location	Public Works	No Formal members
	Direct Contact with Staff	Utilities Location	Public Works and Planning and Zoning and Building Services	Procedural
Comcast Cable	Broward County Utilities Coordination Comm.	Utilities Location	Public Works	No Formal Members
	Direct Contact with Staff	Utilities Location	Public Works and Planning and Zoning and Building Services	Procedural
Bell South	Broward County Utilities Coordination Comm.	Utilities Location	Public Works	No Formal Members
	Direct Contact with Staff	Utilities Location	Public Works and Planning and Zoning and Building Services	Procedural

As is evident from Table 1, coordination mechanisms vary in substance and degree of formality. The range runs from appointed memberships to direct contact with staff on permitting issues. The following sections present descriptions of the more prominent coordination mechanisms together with an analysis of their effectiveness.

Metropolitan Planning Organization - The Broward County Metropolitan Planning Organization (MPO) is a federally required planning body responsible for transportation planning in Broward County. The responsibilities of the MPO include the development of a multi-year planning program, a long-range transportation plan (the 2030 Plan), an annual unified work program, and an annually updated transportation improvement program.

The area of concern for the MPO is the State and County roadway network plus specific local collector roads as shown in the Transportation Element. Thus, the MPO's jurisdiction overlays the City of Fort Lauderdale's roadway network.

The MPO serves as a cooperative mechanism to coordinate the three-tiered transportation network in Broward municipalities. In March 2005, the MPO coordinated the development of the 2030 Plan, the long-range transportation policy plan that affects development and guides planning within local jurisdictions. In

City of Fort Lauderdale Comprehensive Plan (Ordinance C-08-18)

addition, the MPO coordinates local planning from the standpoint that local transportation planning is conducted within the framework of MPO short-range (five year) policy plans and documents.

Subcommittees of the MPO include the Technical Coordinating Committee (TCC) and the Citizen Involvement Roundtable (CIR). The TCC is made up of city and county representatives, appointed by MPO board members. TCC members research, analyze and make recommendations to the MPO on various issues related to and affecting both long-and short-range transportation planning throughout the County.

As part of the comprehensive plan update process, the TCC analyzes and endorses highway design capacities and level of service standards that are used by the Broward County Planning Council in the Broward County Land Use Plan. The MPO, subsequent to this action, also endorses their recommendation. It is the intent of this action that local governments also adopt said standards so that there is uniformity in the criteria used to analyze roadway conditions throughout the County. Thus, the MPO is effective in soliciting input from the municipalities and producing results useful to all municipalities.

The CIR is a citizens' advisory group to the MPO. It is a vehicle for the conveyance of community concerns and needs.

The MPO and its associated sub-committees provide an efficient forum for intergovernmental coordination on transportation issues. All concerned parties, elected officials, staff, and citizens are involved to maximize potential input and resources. Differences arise when the goals, objectives and policies of the City along with citizens' wishes are not adequately conveyed to the representatives or are not being correctly perceived. The City's Transportation Element should provide clear policy direction to the City's MPO representatives.

Broward County Planners Group

The Broward County Technical Advisory Committee (TAC) is not referenced in this element because it no longer exists. The South Florida Regional Planning Council (SFRPC) and Broward County have taken the lead in coordinating discussions of growth management issues affecting Broward County planners. City of Fort Lauderdale staff will continue to participate in these meetings.

Technical committees, including the Broward County Planners Group and TCC provide a good opportunity for developing strategies to address state, regional and county mandates related to growth management. The success and effectiveness of Planners Group rests upon the knowledgeable participation and level of commitment of its members. It also depends on an organization such as the SFRPC and Broward County to manage the meetings.

Joint Meetings and Work Groups

Discussions, negotiations and the development of plans that involve the City and other municipalities or agencies can be facilitated through joint meetings and work groups. Generally, each of these coordination mechanisms are established for a specific purpose such as the development of a housing study.

The SFRPC frequently coordinates these efforts and utilized work groups for updating the Strategic Regional Policy Plan for South Florida. The SFRPC also holds intergovernmental meetings for discussions on growth management legislation. Regional work groups and meetings provide an excellent forum for assisting local governments with updates to their comprehensive plans.

Interlocal Agreements

Interlocal agreements serve as coordination mechanisms in cases where the City of Fort Lauderdale receives a service from another unit of local government or provides a service to a unit of local government outside the City's jurisdiction. At present, the City maintains Large User Agreements for potable water and sanitary sewer with several local governments and Cooperative Use Agreements with Broward County School Board for park acreage, facilities and Public School Facility Planning.

Service areas for sanitary sewer and potable water are described in the Infrastructure Element and Water Works 2011 Plan. Once a municipality connects to the City's system it makes a long-term physical commitment. Thus, these agreements are rarely modified and can provide a steady stream of revenue for many years.

Cooperative Use Agreements, between the City and the Broward County School Board, have been effective in providing for joint use of park land and facilities. These Agreements are shorter term and require more extensive coordination than do the Large User Agreements. To prevent conflict when land contracted to the City Parks and Recreation Department is needed by the School Board to build educational facilities, the land use should be kept in a future land use designation, which permits school facilities. An incompatible land use category would slow down the development of the school facility, as a land use amendment would be necessary. To facilitate these dynamic interlocal agreements, formal, direct contact between the Parks and Recreation Department and the School Board is necessary.

Amendments to Chapter 163, Florida Statute, which governs local comprehensive planning, have been enacted to improve the interaction of local governments and School Board. To facilitate coordination of land use planning between the Broward County School Board and the City of Fort Lauderdale, the City has entered into an Interlocal Agreement for Public School Facility Planning. This agreement specifies municipal and School Board responsibilities for coordination. Both parties are required to attend staff working group meetings, exchange information on population projections, student enrollment and other data related to school capacity.

School Boards across the State often request local governments to use an “expedited” review process in evaluating school proposals. While the City cannot provide a process for public schools that differs from that for private schools, the City does offer its Pre-Application process to avoid delays.

III. Analysis of Future Conditions

Problems and Needs/Growth and Future Needs

When other levels of government have offered the City an opportunity to participate in a cooperative atmosphere, the City has accepted and become actively involved. The degree of achievement or additional benefits as a function of the City’s active participation is difficult to quantify. Problems are discussed in terms of the findings within individual Comprehensive Plan elements.

The following sections identify specific problems and needs articulated in the development of the individual Comprehensive Plan Elements. Areas are noted which would benefit from increased coordination and potential means of achieving enhanced coordination.

Future Land Use Element

An area of concern is length of the comprehensive plan amendment process. The State, Regional, Broward County local processes for regular amendments take can take 12 to 24 months to complete. The Broward County Charter gives the Broward County Planning Council countywide authority over land use planning. Methods to streamline the process and coordinate early on with other reviewing agencies should be implemented in the future.

Transportation Element

Improving traffic circulation and mass transit service is an area of concern.

Traffic Circulation

Issues concerning traffic circulation planning focus on the three-tiered system of roadways within the City. State, county and local roads coexist and interconnect within the City. Traffic and planned improvements on one roadway impacts numerous other roadways and intersections. The need to plan for and coordinate roadway improvements is obvious. The Metropolitan Planning Organization (MPO) and the Broward County Planning Council, through maintenance of the Trafficways Plan provide forums for addressing these issues.

Mass Transit

Broward County Mass Transit Division is the primary provider of public transportation in Fort Lauderdale. County decision-making in programming bus routes is influenced by the MPO and TCC. The City will continue to work with the MPO, FDOT, BCT, DDA and South Florida Regional Transportation Authority on strategies for improving mass transit service particularly in the downtown area. The

City will also continue to participate in Broward County's Transit-Oriented Concurrency process.

Port, Aviation and Related Facilities

Continued cooperation with Port Everglades will include participation in future updates of the Port Everglades Master Plan. The City continues to monitor development at Fort Lauderdale/Hollywood International Airport through the development of regional impact annual monitoring process.

Housing Element

The City continues to work with Broward County to implement BCLUP housing policies.

Infrastructure Element

No problems were cited regarding Large Agreements with adjacent municipalities. Large User Agreements are amended as necessary through the proper legal agencies. It is, however, an objective of the City that future development within Fort Lauderdale be serviced by the City for these utilities. Further, the City is interested in continuing service to large users outside its jurisdictional boundaries.

Coastal Management Element

Coordination issues in the Coastal Management Element focus on redevelopment, conservation and hurricane evacuation.

Conservation Element

In matters regarding conservation and environmental regulation, the Broward County Environmental Protection Department (EPD) remains the substantive body. Broward County EPD maintains monitoring and enforcement role in issues of surface water quality and air quality.

Coordination mechanisms are formed as needed to deal with environmental concerns. For example, Broward County EPD, the Florida Department of Environmental Protection, and the Florida Department of Transportation cooperated on a mitigation project in the Pond Apple Slough area with the City of Fort Lauderdale. Coordination efforts in the area of conservation are handled when required, no permanent committees exist and none deemed necessary.

Recreation and Open Space Element

Cooperative Use Agreements require frequent direct communication between the City and the Broward County School Board. Coordination is achieved at the staff level and at School Board Meetings.

Land use designations on park land, contracted to the City, should be jointly developed and agreed upon with the School Board. Planning and Zoning Department staff meet directly with School Board staff regarding land use decisions and policy.

The Regional Plan

An overview of activities conducted pursuant to the consistency review within each element and within the framework of the Strategic Regional Policy Plan for South Florida, prepared by the SFRPC, revealed no pressing needs in terms of additional planning coordination. The City of Fort Lauderdale will participate in updates to the SRPP.

In summary, as specific issues arise which concern Fort Lauderdale and another government entity, committees, work groups, and task forces can be quickly assembled and utilized. When issues become more complicated and lack specific time frames, existing committees such as the Broward County Planners Group and TCC are available. The Intergovernmental Element shall be reviewed and amended as necessary to reflect new coordination tasks and issues.